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**THARAKA NITHI COUNTY GAZETTE
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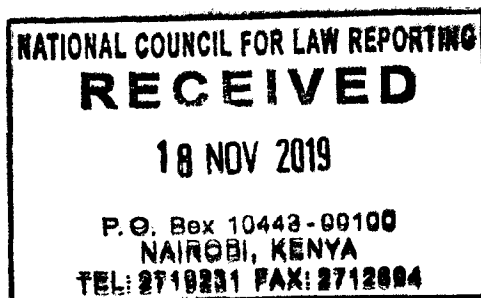
NAIROBI, 28th April, 2015

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ARRANGEMENT OF CLAUSES

Clause

COUNTY ASSEMBLIES FORUM (CAF)
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THARAKA NITHI COUNTY CO-OPERATIVE SOCIETIES BILL

A Bill for

AN ACT of the County Assembly of Tharaka Nithi to provide for the promotion of establishment and development and regulation of Co-operative Societies and for connected purposes.

ENACTED by the County Assembly of Tharaka Nithi, as follows—

PART I—PRELIMINARY

1. This Act may be cited as the Tharaka Nithi County Co-operative Societies Act, 2015

Short title.

2. In this Act, unless the context otherwise requires—

Interpretation.

“agricultural produce” includes any agricultural product, horticultural, viticultural, dairy products, livestock and livestock products, products of poultry and bees, edible products of forestry and any farm produce;

“bonus” in relation to a member of a co-operative Society, means that member’s share of the surplus of the Society which is divided amongst its members, calculated by reference to the proportion which that member’s volume of business with the Society bears to the total volume of business done by the Society;

“by-laws” means the by-laws made by a society and registered under this Act and includes any registered amendment of such by-laws;

“capital” means the permanent members equity in the form of common stock and includes all disclosed reserves, retained earnings, grants or donations;

“Committee” means the governing body of a Co-operative Society to whom the management of its affairs is entrusted, and includes a board of directors;

“contributor” means a person liable to contribute to the assets of a Co-operative Society in the event of its being wound up and for the purposes of any proceedings for determining and before the final determination of the persons who are to be deemed contributors, includes any person alleged to be a contributor;

“Co-operative Society” means a Society registered under section 19;

“Co-operatives Societies Forum” means the County Co-operative Societies Forum established under section 11;

“deposit” means a sum of money paid on terms under which it shall be repaid, with or without interest or premium, and either on demand or at a time or in circumstances agreed by or on behalf of the person making the society to receive it at the risk of the society receiving it;

“Director” means the Director of Co-operative Development appointed under section 7;

“Directorate” means the Directorate established under 5;

“dividend”, in relation to a member of a co-operative society, means that member’s share of the surplus of the society which is divided amongst its members, calculated by reference to the proportion which that member’s share capital bears to the total share capital of the Society;

“Executive Member” means the County Executive Committee Member for the time being responsible for co-operative societies;

“limited liability” means limited by shares or limited by guarantee, according to the nature of the liability prescribed by the by-laws of the Co-operative society;

“member” includes a person or a Co-operative Society joining in the application for the registration of a Society, and a person or Co-operative Society admitted to membership after registration in accordance with the by-laws;

“officer” includes a Chairperson, Vice-chairperson, Secretary, Treasurer, Committee member, employee or any other Person empowered under any rules made under this Act, or by-laws of a Co-operative Society, to give directions in regard to the business of the society;

“personal representative” means any person who, under law or custom, is responsible for administering the estate of a deceased person;

“Sacco society” means a Savings and Credit cooperative society registered under this Act and licensed under the Sacco Societies Act;

“share” means the amount represented by a member’s portion in the equity of a society as a co-owner;

“special resolution” means a resolution passed by two thirds of the members present and voting at a general meeting of a society;

“Supervisory committee” means an oversight committee elected at a general meeting.

3. The purpose of this Act is to facilitate the implementation of section 7 (e) of part 2 of the Fourth Schedule to the Constitution and to provide for the establishment of legal and institutional framework for establishment and regulation of co-operative societies in order to –

Purpose of the Act.

- (a) promote growth and development of cooperative societies;
- (b) enhance good corporate governance in co-operative societies;
- (c) promote local economic growth and development; and
- (d) promote the realization of Article 36 of the Constitution on freedom of association.

4. This Act shall apply to any cooperative society formed and established in the county.

Application.

PART II—ADMINISTRATION

5. There is established the Directorate of Co-operative Development, which shall be an office in the county public service.

Directorate of Cooperative Development.

6. (1) The Directorate shall be responsible for –

Functions of the Directorate.

- (a) promoting and facilitating the establishment, growth and development of co-operative societies;
- (b) processing applications for registration for co-operative societies;
- (c) supervising and regulating co-operative societies and ensuring compliance with this Act and any other written law;
- (d) carrying out banking inspections and risk assessment for Sacco societies;

- (e) carrying out certification audits;
 - (f) providing liaison with national government on any matter related to this Act;
 - (g) advising the executive member generally on any policy to be adopted or matter necessary to effective achievement of the objectives;
 - (h) carry out any other function for effective realization of objectives under this Act or any other function assigned by the Executive Member.
- (2) The Directorate shall prepare an annual report on the development and status of co-operative societies which shall provide among others for-
- (a) the status of promotion of formation of co-operative societies;
 - (b) the level of growth and development of co-operative societies;
 - (c) the challenges faced in implementing the Act and proposed mitigation measures;
 - (d) the status of promotion of good corporate governance among co-operative societies;
 - (e) the challenges faced by co-operative societies and proposed mitigation measures; and
 - (f) any other matter as may be prescribed.
- (3) The Directorate shall submit the report to the Executive Member not later than two months after the end of financial year.
- (4) The Executive Member shall, within fourteen days of receiving the annual report submit it to the county executive committee and thereafter within twenty one days transmit it to the Clerk of the county assembly for tabling before the county assembly for consideration.

7.(1) There shall be a Director of Co-operative Development who shall head the Directorate.

Director of Co-operative Development.

(2) The Director shall be appointed by the County Public Service Board through a competitive process.

(3) A person shall not be appointed as the Director unless he or she –

- (a) holds a masters degree in business administration, management or cooperatives development;
- (b) holds at least a diploma in cooperatives development;
- (c) has at least ten years experience in management; and
- (d) meets any other qualification as the county Public Service Board may stipulate.

8. (1) The Director shall have powers to perform the functions assigned to the Directorate in furtherance of the purpose of this Act.

Powers of the Director.

(2) The Director may delegate in writing any of his powers under this Act generally or specially to officers appointed under section 9 or to any person.

9. The County Public Service Board shall appoint such number officers to serve in the Directorate for effective carrying out of its functions under this Act.

Officers.

PART III—PROMOTION AND DEVELOPMENT

10. The Directorate shall—

Promotion and development.

- (a) raise public awareness and mobilize county residents, farmers, traders, business community and any person involved in any enterprise to form co-operative societies;
- (b) facilitate the formation and establishment of co-operative societies;
- (c) conduct training needs assessment for cooperatives;
- (d) establish and provide co-operative, business development and investment advisory services including market information dissemination;
- (e) promote growth and development of co-operative societies;
- (f) promote and facilitate advancement and integration of good corporate governance in co-operative societies; and
- (g) carry out any other function as may be assigned by the Executive Member for the purposes of promoting cooperatives.

11. (1) There is established the County Co-operative Societies Forum.

(2) The co-operative societies forum shall consist of two representatives of each co-operative society in the county.

(3) The co-operative societies forum shall be responsible for-

- (a) providing a platform for consultations and dialogue among co-operative societies;
- (b) reviewing and monitoring the growth and development of co-operative societies;
- (c) identifying and proposing policies, programs and plans to be adopted for promoting and supporting growth and development of co-operative societies;
- (d) facilitating coordination of the implementation of this Act; and
- (e) carrying out any other function assigned by the Executive Member.

(4) The Director shall be the secretary of the co-operative societies forum.

(5) The Executive Member shall prescribe the procedures for conduct of business of the co-operative societies forum.

PART IV—REGISTRATION OF CO-OPERATIVE SOCIETIES

12. (1) The Directorate shall keep or cause to be kept at its office a record called the register of co-operative societies wherein shall be entered particulars relating to the registration of societies and their by-laws and any amendments thereto.

Register of co-operative societies.

(2) Every entry in the register shall be made by, or under the direction of, the Director and shall be signed by him and every alteration, interlineation or erasure shall be initialed by the Director.

13. (1) a co-operative society registered under this Act shall promote the following principles—

Co-operative societies principles.

- (a) voluntary and open membership;

- (b) democratic member control;
- (c) member economic participation;
- (d) autonomy and independence;
- (e) education, training and information;
- (f) co-operation among cooperatives; and
- (g) concern for community in general.

(2) A co-operative society shall incorporate the principles provided under this section in its by-laws, rules, and policies.

14. (1) A co-operative society shall not be formed or established in the county, unless in accordance with the provisions of this Act and any other written law.

Compliance with the Act.

(2) A co-operative society that contravenes this section commits an offence and shall be liable to a fine of fifty thousand shillings.

15. (1) Any ten or more persons associated for any lawful purpose may, by subscribing their names to the by-laws and having complied with the requirements of this Act, form a co-operative society with limited liability upon registration under this Act.

Formation of co-operative society.

(2) Notwithstanding subsection (1), any two or more co-operative societies may form a co-operative society and be registered as a co-operative society.

(3) A co-operative society that is formed under subsection (2) may use the name "Co-operative union".

16. (1) The liability of members in a co-operative society shall be limited to the amount of shares held or to the contribution made to such society.

Liability of members.

(2) Notwithstanding subsection (1), the liability of members may be unlimited.

17. A co-operative society registered under this Act shall be a body corporate with perpetual succession and a common seal and shall, in its corporate name, be capable of—

Corporate status.

- (a) taking, purchasing or otherwise acquiring, holding, charging or disposing of movable and immovable property;

- (b) borrowing money or making investments;
- (c) entering into contracts; and
- (d) doing or performing all other acts or things for the proper performance of its functions under this Act which may lawfully be done or performed by a body corporate.

18. (1) Subject to section 15, any persons intending to form a co-operative society in the county shall apply for registration to the Directorate in accordance with the procedure provided under this Act and in the prescribed form.

Application for registration.

(2) An application under this section shall—

- (a) contain the names and addresses of the proposed members;
- (b) state the registered office of the society;
- (c) be accompanied by the by-laws of the society;
- (d) any other information as the executive member may prescribe.

(3) The directorate shall review the application within thirty days.

19. (1) Where the Directorate is satisfied that the applicant meets the conditions of this Act, it shall register the co-operative society upon payment of the prescribed fee and issue the prescribed registration certificate to the applicant.

Grant of registration.

(2) Where the Directorate is not satisfied with the application, it may—

- (a) reject the application giving reasons and notify the applicant accordingly within fourteen days of the decision to reject the application;
- (b) make comments and recommendations thereon and return it to the applicant within fourteen days.

(3) The applicant to whom the application is returned under subsection (2) (b) may re-submit a revised application within thirty days of the date of notification.

(4) On receipt of any revised application under subsection (3), the Directorate shall, within thirty days

determine the application in accordance with this Act and upon such determination, if satisfied, register the society.

20. (1) Subject to subsection (2) and (3), where a co-operative society fails to comply with the requirements of this Act or any other relevant written law, the Directorate may deregister the society.

Deregistration.

(2) The Directorate shall, before deregistering the co-operative society give it—

- (a) a notice of intention to deregister, which shall not be less than sixty days before such withdrawal;
- (b) an opportunity for hearing on the matters leading to non compliance.

(3) A co-operative society may within the sixty days stipulated under subsection (2) comply with the requirements of this Act as directed by the Directorate.

(4) Where the co-operative society fails within the sixty days to comply with this Act, the Directorate shall deregister it until such a time when the co-operative society complies with the requirements of this Act.

21. (1) An applicant whose application has been rejected or deregistered, it may appeal against the decision to the executive member within fourteen days.

Appeals.

(2) The executive member may within thirty days—

- (a) uphold the decision of the Directorate; or
- (b) reverse the decision of the Directorate subject to such conditions as the executive member may stipulate.

(3) Where an applicant is aggrieved by the decision of the executive member, the applicant may within fourteen after such decision appeal to the High Court.

Provisions related to names of co-operative societies

22. (1) The Directorate may, on written application, reserve a name pending registration of a cooperative society or a change of name by a co-operative society.

Reservation of name.

(2) Any reservation under subsection (1) shall remain in force for a period of thirty days or such longer period, not exceeding sixty days, as the Directorate may, for

special reasons, allow, and during such period no other co-operative society shall be entitled to be registered with that name.

23. No name shall be reserved, and no co-operative society shall be registered by a name which consists of abbreviations, initials or by a name, which, in the opinion of the Directorate, is undesirable.

Undesirable name.

24. (1) No society shall be registered under a name identical with that under which any other existing society is registered, or under any name likely, in the opinion of the Directorate, to mislead the members of the public as to its identity.

Protection of the
name
"Co-operative".

(2) The word "Co-operative" shall form part of the name of every co-operative society, and the word "Limited" shall be the last word in the name of every co-operative society.

25. (1) A co-operative society may, by special resolution and with the approval of the Directorate signified in writing, change its name.

Change of name.

(2) Where a co-operative society changes its name under this section, it shall within fourteen days give to the Directorate notice thereof and the Directorate shall enter the new name on the register in place of the former name, and shall issue to the company a certificate of change of name, and shall notify such change of name in the Gazette.

(3) A change of name by a co-operative society under this section-

- (a) shall not affect any rights or obligations of the cooperative society; or
- (b) render defective any legal proceedings by or against the co-operative society.

(4) Any legal proceedings that might have been continued or commenced against the co-operative society by its former name may be continued or commenced against it by its new name.

26. (1) A co-operative society shall make by-laws in respect of the following matters—

By-laws.

- (a) its name;

- (b) its registered office and postal address;
- (c) its area of operation and membership common bond;
- (d) the objects of the society;
- (e) the purposes to which its funds may be applied;
- (f) the disposal of its accumulated funds;
- (g) the qualification for membership, the terms of admission of members and the mode of their admission;
- (h) the withdrawal and expulsion of members and the payment, if any, to be made to such members and the time within which such payment shall be made;
- (i) the rights, liabilities and obligations of members, including the minimum share-holding and produce delivery;
- (j) the transfer of the shares or interests of the members;
- (k) the manner of raising funds, including the maximum rate of interest on deposits;
- (l) its general meetings, the procedure and quorum of such meetings, power of such meetings and representation and voting at such meetings;
- (m) the appointment, suspension and removal of members of the Committee and officers and the powers and duties of the Committee and officers;
- (n) the period of its financial year;
- (o) the authorization of officers to sign documents on its behalf;
- (p) the settlement of disputes; and
- (q) such other matters as may be expedient for the better carrying out of its objects.

(2) If the objects of the society include the creation of funds to be lent to its members, by-laws shall also be made in respect of the conditions and other requirements on which loans and advances may be made to members including—

- (a) the rate of interest;
- (b) the maximum amount which may be lent to a member;
- (c) the extension, renewal and recovery of loans;
- (d) the period and purpose of loans;
- (e) the security for loans; and
- (f) the consequences of default in the repayment of any sum due.

27. (1) A co-operative society may, subject to this Act, amend its by-laws.

Amendment of by-laws.

(2) No amendment of the by-laws of a co-operative society shall be valid until the amendment has been registered and approved under this Act.

(3) If the Directorate is satisfied that any amendment of the by-laws of the co-operative society is not contrary to this Act, it may register the amendment.

(4) The Directorate may reject registration of the amendment if it is satisfied that –

- (a) an amendment under this section was effected pursuant to a misrepresentation; or
- (b) concealment of a material fact by the person applying for registration.

(5) An amendment which changes the name of a co-operative society shall not affect any right or obligation of that society or any of its members, and any legal proceedings pending may be continued by or against the society under its new name.

28. (1) The by-laws of a co-operative society, shall, when registered, bind the co-operative society and the members to the same extent as if they were signed by each member and contained covenants on the part of each member for himself and his personal representatives to observe all the provisions of the by-laws.

By-laws to bind members of co-operative societies.

(2) All money payable by any member to the co-operative society under the by-laws shall be a debt due from him to the co-operative society.

29. (1) The by-laws of a co-operative society may, subject to this Act provide for the imposition of fines, not exceeding twenty thousand shillings, on its members for any infringement of its by-laws.

Fines for violation of by-laws.

(2) No fine shall be imposed under this section upon any member until written notice of intention to impose the fine and the reason therefore has been served on him and he has had an opportunity of showing cause why the fine should not be imposed and, if he so desires, of being heard with or without witnesses.

(3) Any such fine shall be a civil debt due to the co-operative society, and shall, without prejudice to any other means of recovery, be recoverable summarily.

(4) The whole or any part of such fine may be set off against any moneys due to such member in respect of produce delivered by him to the co-operative society.

(5) A member shall not be taken to have infringed the by-laws of a co-operative society by reason of his having failed to deliver produce to such society, if the failure was due to the fact that, before becoming a member of the society, he had contracted to deliver such produce to some other person, and the contract had been disclosed in accordance with subsection (6).

(6) It shall be the duty of every person applying for membership of a registered society to disclose to the society particulars of all such contracts as are mentioned in subsection (5).

30.(1) Every co-operative society shall keep at its registered office —

- (a) a copy of this Act and of the rules made thereunder;
- (b) its own by-laws; and
- (c) a list of its members excluding details of nominees and shareholdings.

(2) The co-operative society shall keep documents referred under subsection (1) open for inspection by any person at all reasonable times during business hours.

(3) The co-operative society shall not charge any fee for inspections of the documents referred under this section unless in circumstances where a person requests to be given a copy of any of the documents to carry away from the office.

Keeping of copy
of the Act and by-
laws.

PART V—MEMBERSHIP OF CO-OPERATIVE SOCIETY

31. (1) No co-operative society shall fix any limit to the number of its members.

Prohibition of limitation of number of members.

(2) Any member of a co-operative society who ceases to qualify for membership of the society under section 32 shall forthwith cease to be a member of the society and the Committee shall direct the secretary or manager to strike his name off the register of members.

32. (1) A person other than a co-operative society shall not be qualified for membership of a co-operative society unless—

Qualification for membership.

- (a) he has attained the age of eighteen years;
- (b) his employment, occupation or profession falls within the category or description of those for which the co-operative society is formed; and
- (c) he is resident within, or occupies land within, the society's area of operation as described in the relevant by-law.

(2) Notwithstanding subsection (1) (c), a person may qualify to be a member of a co-operative society where he resides in the society's area or not if residence in a specific location is not a core criteria for one joining membership of such society.

33. No company incorporated or registered under the Companies Act, and no unincorporated body of persons shall be entitled to become member of a co-operative society, except with a written authorisation through a resolution by a general meeting of that co-operative society.

Membership subject to authorisation by annual general meeting.

Cap 486.

34. No member, other than a co-operative society, shall hold more than one-fifth of the issued and paid-up share capital of any co-operative society.

Limitation of holding share capital.

35. (1) No person shall be a member of more than one co-operative society with unlimited liability or having the same or similar object.

Limitation of membership to one society.

(2) Notwithstanding subsection (1), a person who—

- (a) is a member of a co-operative society; and

- (b) carries on business on land or at premises outside the area of operation of that co-operative society, may be a member of a co-operative society in whose area of operation that land or those premises are situate, notwithstanding that its objects are the same as or similar to those of the first-mentioned society.

36. (1) The transfer or charge of the share or interest of a member in the capital of a co-operative society shall be subject to such conditions as to maximum holding prescribed in section 34.

Transfer of shares.

(2) Subject to the approval of the Committee, a member may transfer his share or her shares in a co-operative society to any other member of the society or to any person whose membership of the society has been approved by the Committee.

(3) In the case of a co-operative society registered with unlimited liability, a member shall not transfer or charge any share held by him or his interest in the capital of the society or any part thereof, unless-

- (a) he has held such share or interest for at least one year; and
- (b) the transfer or charge is in favour of the society or a member of the society.

(4) No transfer of a share in a co-operative society shall be valid and effective until such transfer has been recorded in the register of the society.

(5) No transfer of a share or shares in a co-operative society shall be valid and effective if made by a member indebted to a society whether such debt is due for payment or not.

37. A member of a co-operative society shall have the right to—

Rights of members.

- (a) attend and participate at all general meetings of the society;
- (b) to vote on any matter;
- (c) be elected to organs of the society, subject to its by-laws;

- (d) enjoy the use of all the facilities and services of the society subject to the society's by-laws; and
- (e) all legitimate information relating to the society, including: internal regulations, registers, minutes of general meetings, supervisory committees, reports, annual accounts and inventories, investigation reports, at the society's head office.

38. (1) Each member of a co-operative society shall have one vote irrespective of the number of shares the member holds.

Voting rights of members.

(2) Notwithstanding subsection (1), members of a co-operative society whose membership consists of co-operative societies only, may have as many votes as may be prescribed under the by-laws of such co-operative society.

39. A member of a co-operative society shall have the obligation to—

Member's obligations.

- (a) observe and comply with all the society by-laws and decisions taken by the relevant organs of the co-operative society in accordance with the established by-laws; and
- (b) buy and pay up for shares or make any other payments provided for in the by-laws of the society;
- (c) meet the debts of the society in case of bankruptcy in accordance with the provisions of this Act and the by-laws of the society.

40. No member of a co-operative society shall exercise any of the rights of a member unless he has—

Conditions for exercising rights.

- (a) made such payment to the society in respect of membership; or
- (b) has acquired such interest in the society as may be prescribed under this Act or under the by-laws of the society.

41. A co-operative society shall keep—

Records to be kept.

- (a) a register of members showing in respect of each member—
 - (i) the name, age, date of application for membership, postal address and occupation;

- (ii) the date he was admitted to membership;
- (iii) the date on which he ceased to be a member;
- (iv) the appointment, if any, of his nominees in accordance with section 59;
- (b) a minute book giving details of the proceedings at general meetings;
- (c) a minute book giving details of the proceedings at Committee meetings;
- (d) a cash book showing details of all moneys received and expended or paid out in any way by the society;
- (e) a ledger containing such accounts as are necessary to properly record the transactions of the business;
- (f) a personal ledger showing transactions of each member with the society including details of produce delivered to the society by each member and the payment made therefor;
- (g) an assets register;
- (h) a stock control ledger;
- (i) a register of charges showing in respect of every charge created by the society the amount of the charge and the person entitled thereto;
- (j) a register of loans to members showing in respect of each loan the name of the borrower, the amount borrowed, the purpose of the loan, the due date of repayment, and the date the repayment is made;
- (k) a ledger showing deposits and withdrawals by members; and
- (l) such other books as the Committee may decide or the Executive Member may prescribe.

PART VI—FINANCES OF CO-OPERATIVE SOCIETIES

42. For each financial year, the Committee of a co-operative society shall cause to be prepared estimates of the society's income and expenditure including recurrent and capital estimates for approval by the general meeting at least three months before the end of the preceding financial year.

Estimates of
income and
expenditure.

43. (1) Every co-operative society shall keep proper accounts which shall—

- (a) be prepared in accordance with International Accounting Standards;
- (b) reflect the true and fair state of the co-operative society's affairs; and
- (c) explain the co-operative society's transactions including—
 - (i) all sums of money received and paid by the co-operative society and the reasons thereto;
 - (ii) all sales and purchases of goods and services by the co-operative society; and
 - (iii) all assets and liabilities of the co-operative society.

(2) The books of accounts shall be kept at the registered office of the co-operative society or at such other place as may be determined by the co-operative society and shall at all times be available for inspection by any member or members of its supervisory committee and the auditor.

(3) It shall be the duty of every co-operative society to cause its accounts to be audited at least once in every financial year by an auditor appointed under subsection (4).

(4) The auditor shall be appointed at the annual general meeting from a list of auditors approved by the Directorate, in consultation with the Institute of Certified Public Accountants of Kenya.

(5) Where at an annual general meeting no auditor is appointed, the Directorate may appoint a person to fill the vacancy and the remuneration of the person so appointed shall be borne by the co-operative society.

(6) The accounts referred to in subsection (3) shall—

- (a) conform with International Financial Reporting Standards;
- (b) include the following records—
 - (i) a balance sheet;
 - (ii) an income and expenditure account; and

- (iii) a cash flow statement;
- (c) be approved by the Committee; and
- (d) be authenticated by at least three Committee members including the chairperson of the co-operative society.

(7) No auditor shall present the audited accounts of a co-operative society to the members at a general meeting unless the accounts have previously been submitted to the Directorate in such form as may be prescribed.

(8) The auditor shall submit the audited accounts to a general meeting within four months after the end of the financial year period and shall include his opinion as to whether or not the co-operative society's business has been conducted—

- (a) in accordance with the provisions of this Act and, whether the books of accounts kept by the co-operative society are in agreement therewith and give a true and fair view of the state of the affairs of the society; and
- (b) in accordance with the co-operative society's objectives, by-laws and any other resolutions made by the society at a general meeting.

(9) The auditor shall have the right to—

- (a) attend any general meeting of the co-operative society and be heard on any matter which concerns him as an auditor;
- (b) receive all notices and other communications relating to any general meeting which a member of the co-operative society is entitled to receive;
- (c) access, at all times, any accounting records, books or documents of the co-operative society as may be necessary for the purpose of carrying out his duties as an auditor and may at the time of his audit—
 - (i) summon any officer, agent or member of the co-operative society for the purpose of obtaining information on the transactions of the co-operative society or management of its affairs;

- (ii) require the production of any book, document, cash or securities relating or belonging to the co-operative society by any officer, agent, trustee or member having custody of such book, document, cash or securities;
- (iii) demand such other information or explanation from any officer of the co-operative society as may be necessary for the performance of his duties as an auditor

(10) A co-operative society shall, at such time and in such form as may be prescribed, file with the Directorate an annual return together with a certified true copy of the audited accounts and balance sheet of the society for each period of twelve months.

(11) Where a co-operative society fails to cause its accounts to be audited within the prescribed period in respect of its business for the previous financial year, members of the Committee shall automatically lose their positions at the next general meeting and shall not be eligible for re-election for three years unless the Directorate is satisfied that the failure was due to circumstances beyond their control.

(12) For the purposes of this section, "International Accounting Standards" and "International Financial Reporting Standards" means the standards adopted by the Institute of Certified Public Accountants of Kenya.

(13) A co-operative society shall, in each year, publish in at least two local daily newspapers, the statement of accounts prepared under this section.

44. (1) A person qualified under the Accountants Act, wishing to be considered to audit co-operative societies shall make an application in writing to the Directorate and shall pay the prescribed fee a fee of three thousand shillings and such application may be made annually.

Approval of
auditors.

Cap 531.

(2) The Directorate may cause the list of auditors approved to audit co-operative societies to be published in the County *Gazette*.

45. Any officer, agent, servant or member of a co-operative society who is required by the Directorate, or by

Production of
books and other

a person authorized in writing by him to do so shall, at such place and time as the Directorate may direct, produce all moneys, securities, books, accounts and documents belonging to or relating to the affairs of such society which are in the custody of such officer, agent, servant or member.

46. (1) The Directorate shall conduct continuous, compliance and certification audits of a co-operative society's governance, financial and management systems,

Compliance and
certification audits
by Directorate.

(2) A co-operative society shall provide any information as the Directorate may require in order to enable it carry out its audit.

(3) The Directorate shall prepare the audit report and shall submit copies of the report to the Executive Member and to the management committee of the respective co-operative society.

(4) The Directorate may, in the audit report prepared under subsection (3) recommend measures to be adopted by the co-operative society.

(5) The Co-operative society shall adopt and with the measures recommended under subsection (4).

(6) A co-operative society that fails to comply commits an offence.

(7) Notwithstanding subsection (1), the Directorate may require a co-operative society to make reports as may be prescribed in order to ensure that a co-operative society is in compliance with this Act.

PART VII—GOVERNANCE OF CO- OPERATIVE SOCIETIES

47. (1) The supreme authority of a co-operative society shall be vested in the general meeting at which members shall have the right to attend, participate and vote on all matters.

General meetings.

(2) Subject to subsection (3) a co-operative society shall hold an annual general meeting within four months after the end of each financial year.

(3) In the first year after registration of a co-operative society, the general meeting shall be held not later than one month after receipt of the certificate of registration of the co-operative society and during such meeting, the members shall—

- (a) elect members of the Committee including the office bearers for the following year;
 - (b) determine the maximum borrowing powers of the co-operative society;
 - (c) consider and approve estimates of income and expenditure for the ensuing financial year or part thereof;
 - (d) appoint the co-operative society's bankers and auditors; and
 - (e) receive reports and decide upon such other matters as may be necessary for the conduct of the co-operative society's business
- (4) A general meeting of a co-operative society shall be convened by giving at least fifteen days written notice to the members.
- (5) At the annual general meeting of a co-operative society, the members shall—
- (a) consider and confirm the minutes of the last general meeting;
 - (b) consider any reports of the Committee or the Directorate;
 - (c) consider and adopt audited accounts;
 - (d) determine the manner in which any available surplus is to be distributed or invested;
 - (e) elect the members of the Committee and office bearers for the following year;
 - (f) determine, where necessary, the maximum borrowing power of the society;
 - (g) appoint an auditor for the following year; and
 - (h) transact any other general business of the co-operative society of which notice has been given to members in the manner prescribed in the by-laws.
- (6) A special general meeting of a co-operative society may be convened—
- (a) by the Committee for the purpose of approving annual estimates or discussing any urgent matter which in the Committee's opinion is in the interest of the co-operative society; or

- (b) on receipt of a written notice for such meeting signed by such number of the members of the co-operative society as may be prescribed in the rules and stating the objects and reasons for calling the meeting.

(7) If the Committee fails to convene a meeting within fifteen days of receiving the notice under subsection (6) (b), the members demanding the meeting may themselves convene the meeting by giving notice to the other members of the co-operative society, stating the objects and reasons for the meeting and the fact that the Committee has failed to convene the meeting.

(8) The Director may convene a special general meeting of a society at which he may direct the matters to be discussed at the meeting.

(9) The chairperson or in his absence the vice-chairperson or such other person as may be prescribed in the by-laws of the co-operative society shall preside at a general meeting of a co-operative society.

(10) The Director may preside at any meeting convened under subsection (8).

(11) The by-laws shall provide for other matters related to the general meetings such as –

- (a) quorum;
- (b) voting; and
- (c) resolutions.

48. (1) The management of the co-operative society shall vest in a Committee consisting of not less than five and not more than nine members.

Management
Committee.

(2) The Committee shall be the governing body of the society and shall, subject to any direction from a general meeting or the by-laws of the co-operative society, direct the affairs of the co-operative society with powers to –

- (a) enter into contracts;
- (b) institute and defend suits and other legal proceedings brought in the name of or against the co-operative society; and
- (c) do all other things necessary to achieve the objects of the co-operative society in accordance with its by-laws.

- (3) A person shall not be a member of a Committee if he—
- (a) is not a member of the co-operative society;
 - (b) is under eighteen years of age;
 - (c) is unable to read and write;
 - (d) receives any remuneration, salary or other payment from the co-operative society save in accordance with this Act;
 - (e) is a committee member in two other co-operative societies;
 - (f) being a member of a co-operative society that lends money to its members, lends money on his own account;
 - (g) being a member of a co-operative society which trades in goods or produce, trades either on his own account or some other person's account in the same type of goods or produce;
 - (h) has not, within thirty days of being appointed, declared his wealth to the Directorate in the prescribed manner;
 - (i) is an undischarged bankrupt;
 - (j) is of unsound mind;
 - (k) has been adversely named by the Directorate in an inquiry report adopted by a general meeting for mismanagement or corrupt practices while a member of the Committee;
 - (l) has been convicted of any offence involving dishonesty or is sentenced to imprisonment for a term exceeding three months;
 - (m) has been convicted of any offence under this Act or rules made thereunder;
 - (n) has any uncleared debt owing to a co-operative society at the end of its financial year other than in respect of a loan under the provision of any rules made under this Act;
 - (o) is a person against whom any amount of money is due under a decree, decision or order or is pending recovery under this Act.

(4) A Member of the Management Committee shall hold office for a period of three years, and shall be eligible for re-election for a further and final term of three years, after which the person shall not be eligible for election to the Committee before the expiration of three years.

(5) The Committee may delegate any of its duties under this Act to an officer or officers of the co-operative society:

Provided that the Committee shall not be absolved from its responsibility to run the affairs of the co-operative society in a proper and businesslike manner.

(6) In the conduct of the affairs of a co-operative society, the Committee shall exercise the prudence and diligence of ordinary men of business and the members shall be held, jointly and severally liable for any losses sustained through any of their acts which are contrary to the Act, rules, by-laws or the directions of any general meeting of the co-operative society.

(7) The Committee may suspend from duty any Committee member charged in a court of law with an offence involving fraud or dishonesty pending the determination of the matter.

(8) The general meeting of a society shall prescribe by-laws governing affairs and meetings of Committee.

PART VIII – AMALGAMATION AND DIVISION OF CO-OPERATIVE SOCIETIES

49. (1) Any two or more co-operative societies hereinafter referred to as amalgamating societies may, by special resolution, in this section referred to as the preliminary resolution, resolve to amalgamate as a single society hereinafter referred to as the amalgamated society.

Amalgamation of co-operative societies.

(2) A copy of the preliminary resolution shall be sent to all the members and creditors of each of the amalgamating societies, and to all other persons whose interests in any of the amalgamating societies will be affected by the amalgamation.

(3) Any member of any of the amalgamating societies may, notwithstanding any by-law to the contrary, by notice in writing given to his society at least one month before the date specified as the date of amalgamation, intimate his intention not to become a member of the amalgamated society.

(4) Any creditor of any of the amalgamating societies may, notwithstanding any agreement to the contrary, by notice in writing given to such society at least one month before the date specified as the date of amalgamation, intimate his intention to demand the payment of any money due to him.

(5) Any other person whose interest will be affected by the amalgamation may, by notice in writing given to the concerned amalgamating society, not less than one month before the date specified as the date of amalgamation, object to the amalgamation unless his claim is satisfied.

(6) Not less than three months after the date of the meeting at which the preliminary resolution is passed, a further special general meeting of each of the amalgamating societies shall be held to consider the preliminary resolution and any notices received under this section.

(7) At the special general meeting held under subsection (6) provision shall be made by a further resolution of the society (in this section referred to as the secondary resolution) for—

- (a) the repayment of the share capital of any member who has given notice under subsection (3);
- (b) the satisfaction of any claims by creditors who have given notice under subsection (4); and
- (c) the satisfaction of the claims of such other persons who have given notice under subsection (5) securing of their claims in such manner as determined or directed by the Directorate:

Provided that no member or creditor or other person shall be entitled to such repayment or satisfaction until the preliminary resolution is confirmed as provided in subsection (8).

(8) Each amalgamating society may, by further resolution passed by a two thirds majority of the members present and voting, confirm the preliminary resolution.

(9) If, within such time as the Directorate considers reasonable, the Directorate is satisfied that the secondary resolutions of each of the societies amalgamating comply with the provision of this section, it may register the amalgamated society and its by-laws.

(10) Upon the registration of the amalgamated society—

- (a) each of the amalgamating societies shall stand dissolved and its registration cancelled;
- (b) the registration of the amalgamated society shall be a sufficient conveyance to vest the assets and liabilities of the amalgamating societies in the amalgamated society;
- (c) the remaining members of the amalgamating societies shall become members of the amalgamated society and will be subjected to its bylaws;
- (d) any share holders of the amalgamating societies or any other persons who have claims against the amalgamating societies; and
- (e) whose claims were not satisfied in accordance with the secondary resolution, may pursue such claims against the amalgamated society.

(11) Where the Directorate rejects an application for amalgamation under subsection (10) such societies may appeal against such rejection to the executive member.

50. (1) A co-operative society may, by special resolution in this section referred to as the preliminary resolution, resolve to divide itself into two or more co-operative societies hereinafter referred to as the new societies.

Division of co-operative societies.

(2) The preliminary resolution shall contain proposals for the division of assets and liabilities of the existing society among the new societies in which it is proposed to be divided and may prescribe the area of operation of, and specify the members who will constitute, each of the new societies.

(3) A copy of the preliminary resolution shall be sent to all the members and creditors of the existing society, and to all other persons whose interests will be affected by the division of the existing society.

(4) Any member of the existing society may, notwithstanding any by-law to the contrary, by notice in writing given to the society within two months of the receipt of the copy of the preliminary resolution, intimate

his intention not to become a member of any of the new societies.

(5) Any creditor of the existing society may, notwithstanding any agreement to the contrary, by notice in writing given to the existing society within two months after his receipt of the copy of the preliminary resolution, intimate his intention to demand the payment of any money due to him.

(6) Any other person whose interest will be affected by the division may, by notice in writing given to the existing society within two months of the receipt of the preliminary resolution, object to the division.

(7) After the expiry of three months after the date of the preliminary resolution, a further special general meeting of the existing society shall be held to consider the preliminary resolution and any notices received under this section.

(8) At the special general meeting held under subsection (7), provision shall be made by a further resolution of the society for—

- (a) the repayment of the share capital of any member who has given notice under subsection (4);
- (b) the satisfaction of any claims by creditors who have given notice under subsection (5);
- (c) the satisfaction of the claims of such other persons who have given notice under subsection (6) or the securing of their claims as the Directorate may determine, or direct:

Provided that no member or creditor or other person shall be entitled to such repayment or satisfaction until the preliminary resolution is confirmed as provided in subsection (7).

(9) The society may, by further resolution passed by a two-thirds majority of the members present and voting, confirm the preliminary resolution, with or without changes as in the opinion of the Directorate are not substantial, and the decision of the Directorate as to whether any changes are or are not substantial shall be final.

(10) If, the Directorate is satisfied within such time as he considers reasonable that the provisions of the secondary resolution and the provisions of this section have been

complied with, he may, register the societies into which the existing society has been divided and the by-laws of such societies and thereupon—

- (a) the registration of the existing society shall stand dissolved;
- (b) the registration of the new societies shall be sufficient to vest the assets and liabilities of the existing society in the new societies in the manner specified in the preliminary resolution, as confirmed;
- (c) the remaining members of the existing society shall become members of one or other of the new societies, as is provided by the preliminary resolution, as confirmed; and
- (d) any share holders or creditors of the existing society and any other persons who have claims against the existing society and whose claims were not satisfied in accordance with the secondary resolution, may pursue such claims against one or other of the new societies, as is provided by the preliminary resolution, as confirmed.

(11) Where the Directorate refuses to approve the division of an existing society under subsection (9), the society may appeal to the executive member within thirty days of the communication to it of the refusal.

PART IX—RIGHTS AND OBLIGATIONS OF CO-OPERATIVE SOCIETIES

51. (1) A co-operative society which has as one of its objects the processing, marketing or selling of any agricultural produce, may enter into a contract with its members, either in its bylaws or by a separate document binding the members to process, market or sell all their agricultural produce, or such amounts or descriptions of the same as may be stated therein, to or through the society.

Society to have charge over member's produce.

- (2) The contract referred to under subsection (1) may-
 - (a) bind the members to produce the quantities of agricultural produce therein specified;
 - (b) provide for payment of a specific sum per unit of weight or other measure as liquidated damages for any breach of the contract.

(3) The sum referred under subsection (2) shall on becoming payable—

- (a) be a debt due to the society; and
- (b) be a charge upon the immovable property of the member subject to registration of the charge under the law under which the property is registered and all stock then being thereon.

(4) Any such contract as is mentioned in subsection (1) shall have the effect of creating in favour of the co-operative society a charge upon the proceeds of sale of all produce mentioned therein, whether existing or future.

(5) A co-operative society may, on the authority of a resolution passed in general meeting, pledge the produce deliverable by members under any such contract as is mentioned in subsection (1) as security for loans made to the society, in all respects as if it were the owner of the produce.

(6) No contract entered into under this section shall be contested in any court on the ground that it constitutes a contract in restraint of trade.

52. (1) Subject to any other written law as to priority of debts where a co-operative society has—

- (a) supplied to any member or past member any seeds or manure, or any animals, feeding stuff, agricultural or industrial implements or machinery or materials for manufacture or building; or
- (b) rendered any services to any member or past member; or
- (c) lent money to any member or past member to enable him to buy any such things as aforesaid or to obtain any such services, the society shall have a first charge upon such things or, as the case may be, upon any agricultural produce, animals or articles produced therewith or therefrom or with the aid of such money.

(2) The charge shall subsist for such period as the loan or value of the services rendered by a co-operative society to a member shall remain unpaid.

Society to have first charge over debts, assets, etc. in certain cases.

53. A co-operative society shall have a first charge upon the share or interest in the capital and on the deposits of a member or past member, and upon any dividend, bonus or accumulated funds payable to a member or past member, in respect of any debt due from such member or past member to the society, and may set off any sum credited or payable to such member, or past member in or towards the payment of any such debt.

Society to have
first charge over
members' share.

54. (1) Where an employer of a person who is a member of a co-operative society has, under the instructions of the employee, made a deduction from the employee's emoluments for remittance to the co-operative society concerned but fails to remit the deductions within seven days after the date upon which the deduction was made, the employer shall be liable to pay the sum deducted together with compound interest thereon at a rate of not less than five per cent per month.

Failure to remit
the sum deducted.

(2) The Director may, on behalf of the society, institute legal proceedings in court for recovery of the sum owing under subsection (1) without prejudice to any other mode of recovery and such sum shall be a civil debt recoverable summarily.

(3) The Director may, by written notice, appoint any person, bank or institution to be an agent of the society for the purposes of collection and recovery of a debt owed to the society.

(4) The agent shall pay the amount specified in the notice issued under subsection (3) out of any moneys which may, at any time during the twelve months following the date of the notice, be held by him for the employer or are due from him to the employer.

(5) Where an agent claims to be or to have become unable to comply with subsection (3) by reason of lack of moneys held by or due from him, he shall give a written notification to the Directorate stating the reasons for his inability and the Directorate may—

- (a) accept the notification and cancel or amend the notice accordingly; or
- (b) if he is not satisfied with the reasons, reject the notification in writing.

(6) Where an agent fails to notify the Directorate of the notification is rejected, it shall be presumed that the agent has sufficient moneys for the payment of the amount specified in the notice

(7) Where an agent fails to pay the amount specified in the notice within thirty days from the date of service or the date on which any moneys come into his hands for or become due to him from the employer, the agent shall be liable for the amount specified in the notification as if he were the employer.

(8) In any proceedings for the collection or recovery of the amount specified in the notice, it shall not be a defence for the agent to claim lack of the moneys.

(9) This section shall apply notwithstanding that the failure under subsection (1), to remit the sum deducted may constitute an offence under some other law for which the employer has been prosecuted, or is being, or is likely to be prosecuted.

(10) In this section “employer” includes any person, firm or organization holding remuneration or payment for produce of a member of a co-operative society and the term “employee” includes any person who receives remuneration or payment for produce from such persons or firm or organization.

55. Subject to section 51, the share or interest of a member in the capital of a co-operative society shall not be liable to attachment or sale under any decree or order of a court in respect of any debt or liability incurred by such member, and a trustee in bankruptcy under the law relating to bankruptcy shall not have any claim on such share or interest:

Member's share
not subject to
attachment.

Provided that, where a co-operative society is dissolved, the share or interest of any member who is adjudged a bankrupt under such law shall vest in the trustee in bankruptcy in accordance with such law.

56. The liability of a past member of a co-operative society shall be in respect of the debts of the society as they existed at the date when he ceased to be a member and proceedings in respect thereof may be commenced within a period of two years from such date:

Liability of past
members.

Provided that, in the case of a co-operative society with limited liability, if the first audit of the accounts of such society after his ceasing to be a member discloses that the society is solvent, the financial liability of such past member shall cease forthwith.

57. The estate of a deceased member shall be liable for the debts of the co-operative society as they existed at the time of his death, and proceedings in respect thereof may be commenced within one year of the death:

Liability of
deceased
members.

Provided that—

- (i) In the case of a co-operative society with limited liability, if the first audit of the accounts of the society after the death discloses a credit balance in favour of the society, the financial liability of the estate shall cease forthwith; and
- (ii) a personal representative shall not be liable except in respect of assets in his possession or under his control.

58. (1) On the death of a member, a co-operative society may transfer the share or interest of the deceased member to—

Transfer of share
or interest of
deceased
members.

- (a) the person nominated in accordance with this Act; or
- (b) if there is no person so nominated, such person as may appear to the Committee of the society to be the personal representative of the deceased member; or
- (c) if either of such persons is not qualified under this Act or the by-laws of such society for membership, such person, specified by the nominee or personal representative, as the case may be, who is so qualified, or may pay to such nominee or personal representative, as the case may be, a sum representing the value of such member's share or interest ascertained in accordance with any rules made under this Act or by-laws of the society:

Provided that—

- (i) in the case of a co-operative society with unlimited liability, such nominee or personal

representative, as the case may be, may require the society to pay him the value of the share or interest of the deceased member ascertained in the manner mentioned in this subsection; or

- (ii) in the case of a co-operative society with limited liability, the society shall transfer the share or interest of the deceased member to such nominee or personal representative, as the case may be, being qualified in accordance with this Act or the by-laws of such society for membership of the society, or on his application within one month of the death, to any person specified in the application, who is so qualified.

(2) A co-operative society shall pay all other moneys due to the deceased member from the society to such nominee or personal representative, as the case may be.

(3) All transfers and payments made by a co-operative society in accordance with this section shall be valid and effectual against any demand made upon the society by any other person.

59. (1) Every member of a society may appoint his nominee or nominees for the purposes of section 58.

Appointment of
nominees.

(2) No member of a co-operative society shall be entitled to appoint more than one nominee unless that member holds more than one share.

(3) Where more than one nominee is appointed by any member, the number of shares to be transferred to each of these nominees shall be specified at the time of the appointment.

(4) Every appointment of a nominee by any member of a co-operative society shall be made in writing and signed by the member in the presence of two witnesses and shall be in the prescribed form.

(5) Every appointment of nominee shall be acknowledged by the society.

(6) For the purpose of transfer to a nominee, the value of any share or interest shall be represented by the sum actually paid for that share or interest by the member holding it unless the by-laws of the society otherwise provide.

(7) Where the deceased member is in credit with the society, any nominee under this section may be paid all dues on evidence of death being produced without awaiting lawful administration of the estate.

(8) Where any money is paid to a nominee who is a minor, a receipt given either by the minor or by his guardian shall be sufficient discharge to the society.

(9) If for any reason on the death of a member a nominee does not exist, the society may pay any money due to the deceased member to the personal representative or recognized heirs of that deceased member.

(10) In the event of any person so nominated dying or of the member desiring to cancel any such nomination, the member may from time to time nominate in writing another person in the same manner, and the necessary alteration shall be made in the register of members.

60. (1) Any register or list of members or of shares which is kept by a co-operative society shall be *prima facie* evidence of any of the following particulars entered therein—

Evidence of member's interest in society.

- (a) the date on which the name of any person was entered in such register or list, as a member;
- (b) the date on which any such person ceased to be a member; and
- (c) the number of shares held by any member

(2) A copy of any entry in a book of a co-operative society regularly kept in the course of its business, shall, if certified in accordance with the rules made under this Act, be *prima facie* evidence in any proceedings of the existence of such entry, and of the matters, transactions, and accounts, therein recorded.

61. No officer of a co-operative society shall in any legal proceedings to the society or liquidator is not a party may be compelled to produce any of the society's books where the contents can be proved under section 57 or to appear as a witness to prove the matters, transactions, and accounts therein recorded, unless the court, for special cause, otherwise orders.

Restriction on production of society's books.

PART X—PROPERTY AND FUNDS OF CO-OPERATIVE SOCIETIES

62. The property and funds of a co-operative society shall only be applied for the benefit of the society and, its members, in accordance with the provisions of this Act, the rules made hereunder and the by-laws of the society.

Application of society's property and funds.

63. (1) A co-operative society shall establish procurement and disposal of asset rules as may be prescribed.

Procurement and disposal of assets rules.

(2) A co-operative society shall not procure or dispose any asset unless in accordance with the rules established under subsection (1).

64. No loan shall be made to a member of a co-operative society save in accordance with the conditions laid down for the making of such loans in the society's by-laws.

Loans to members.

65. A co-operative society shall not give a loan nor allow any credit to person other than a member, unless the by-laws of the society provide for giving a loan subject to a resolution passed at the general meeting of the society to that effect.

Restriction on giving loans.

66. (1) A co-operative society may receive loans from persons who are not members only to such extent and under such conditions as may be prescribed by its by-laws and for the purposes of this section a deposit of money under a hire-purchase agreement shall be deemed to be a loan.

Restriction on borrowing.

(2) A co-operative society other than a society with authorization to operate front office services, may receive deposits and loans from persons who are not members under sub section (1) if—

- (a) the general meeting is satisfied that the society needs the deposit or loan;
- (b) the general meeting is satisfied that the terms of the deposit or loan and the rate of interest are reasonable;
- (c) repayment of the deposit or loan is secured to the satisfaction of the general meeting;
- (d) the maximum liability fixed under section 67 is not exceeded; and the general meeting has given specific approval for the deposit or loan.

67. (1) A co-operative society which under its by-laws has power to borrow money shall from time to time at a general meeting fix the maximum liability which it may incur in loans or deposits from non-members.

Limitation of
borrowing
powers.

(2) Notification of the maximum liabilities fixed shall be sent to the Directorate in the prescribed form.

(3) The maximum liabilities fixed shall be subject to the approval of the Executive Member who may at any time reduce it or impose such conditions as he may deem necessary.

(4) Any member of the society may appeal against the decision of the Directorate made under subsection (3) to the High Court within thirty days of such decision.

68. (1) A co-operative society may invest or deposit its funds only —

Investment of
society's funds.

- (a) in the Post Office Savings Bank;
- (b) in and upon such investments and securities as are for the time being authorized for the investment of trust funds;
- (c) in the shares of any other co-operative society;
- (d) with any bank licensed under the Banking Act;
- (e) in the stock of any statutory body established in Kenya or in any limited liability company incorporated in Kenya or in any other manner approved by a resolution at a general meeting of the said society;
- (f) any Sacco society licensed under the Sacco Societies Act;

Cap 488.

(2) Where the society invests in real estate other than for its own accommodation, it shall not hold more than twenty per cent of the equity in the investment or expend a sum exceeding twenty-five per cent of its share capital in such venture.

69. (1) Subject to this section, every co-operative society shall declare each year all bonuses due to members; but, where the bonuses are required for re-investment by the society for capital development, or for the redemption of bonus certificates, the society shall issue bonus

Declaration and
payment of bonus
and dividend.

certificates to its members in lieu of cash payments, redeemable from a revolving fund established by the society for that purpose.

(2) No co-operative society shall pay a dividend, bonus or distribute any part of its accumulated funds without a balance sheet and audited account and report disclosing the surplus funds out of which the dividend, bonus or distribution is to be made.

(3) A co-operative society shall pay a dividend at such rate as may be recommended by the management committee and approved by the annual general meeting of the society.

(4) Notwithstanding subsection (1), (2) and (3), the rate of dividends on share capital paid by a co-operative society shall not exceed the prescribed rate

70. (1) A co-operative society which derives surplus from its transactions shall maintain a reserve fund.

Maintenance of reserve fund.

(2) A co-operative society shall pay into the reserve fund one-fifth of any net surplus in each financial year.

(3) The reserve fund shall be invested in the manner provided for under section 68 of this Act.

(4) The reserve fund set up under this section shall be indivisible and no member shall be entitled to claim a specific share of it.

(5) No withdrawals shall be made from the reserve fund of a co-operative society without the consent in writing of the Directorate and any such withdrawals shall be made good from the net available funds accruing to the society if the Directorate so directs.

(6) The reserve fund shall be kept in separate account to be known as the reserve fund account.

(7) The society shall cause an annual audit of the reserve fund account.

(8) Upon the dissolution of a co-operative society, the assets under the reserve fund shall be applied in the discharge of the liabilities of the society.

71. Subject to sections 69 and 70, the net balance of each year with, any sum available for distribution from

Distribution of net balance.

previous years, may be distributed in the prescribed manner or by the by-laws of the society.

72. (1) A co-operative society operating or intending to operate front office services, shall after a resolution of the general meetings apply in writing to the Directorate for authorisation.

Front office
services.

(2) In considering an application for authorization made subsection (1), the Directorate shall take into account the—

- (a) location of the front office;
- (b) minimum capital (capital base) of the society;
- (c) risk management systems;
- (d) size of membership;
- (e) human resources;
- (f) security;
- (g) liability; and
- (h) such other factors as may be necessary.

(3) A co-operative societies operating front office services shall—

- (a) maintain a minimum liquidity at ten per cent of the deposits;
- (b) maintain a minimum capital adequacy and reserves at ten *per centum* of its total liabilities;
- (c) maintain such other prudential standards as may be directed by the Directorate in writing from time to time;
- (d) make provision for bad and doubtful debts before any surplus is declared;
- (e) ensure that the provision for bad and doubtful debts made under paragraph (a) of this sub-rule complies with such guidelines as may be prescribed.

(4) The Directorate may—

- (a) require a co-operative society to submit statistics regularly; and
- (b) collect such data and other information as may be necessary for the protection of members funds.

73. (1) The Directorate may of its own accord, and, shall on the so directing of the Executive Member, cause a front office operation to be inspected by any person authorized by it in writing, on any co-operative society and of its books, accounts and records.

(2) When an inspection is made under subsection (1) the co-operative society and every officer and employee thereof shall produce all the books, accounts, records and other documents of the co-operative society and such correspondence, statements and information relating to the society, its business and the conduct thereof as the person making the inspection may in writing require.

(3) All information obtained in the course of the inspection shall be treated as confidential and used solely for the purposes this Act.

(4) The person carrying out an inspection shall submit his report to the Directorate and the report shall state-

- (a) any breach or non-observance of the requirements of this Act;
- (b) any irregularity in the manner of conduct of the business of the co-operative society inspected; or
- (c) any mismanagement of the business or lack of management skills in that society and any matter revealed or discovered in the course of the inspection warranting, in the opinion of the person making the inspection, remedial action or further investigation.

74. (1) The Directorate shall be responsible for banking inspections and risk assessment in county Sacco Societies as may be prescribed.

Sacco Societies.

(2) In carrying out the functions under this section, the Directorate shall apply the requirements of any relevant written law governing Sacco Societies.

(3) The Directorate may require a Sacco Society to submit such reports, records and information as may be prescribed.

(4) In carrying out its responsibilities under this section and section 75, the Directorate shall collaborate with the national government entity responsible for regulating Sacco societies.

Powers of the
Directorate to
inspect Sacco
Societies.

75. (1) The Directorate may, at any time cause an inspection to be made by any person authorized by the Directorate in writing, of the books of accounts and records of a Sacco society in order to ensure compliance with any relevant written law governing Sacco Societies.

(2) When an inspection is made under subsection (1) the Sacco society and every officer and employee thereof shall produce all the books, accounts, records and other documents of the co-operative society and such correspondence, statements and information relating to the society, its business and the conduct thereof as the person making the inspection may in writing require.

(3) All information obtained in the course of the inspection shall be treated as confidential and used solely for the purposes this Act.

(4) The person carrying out an inspection shall submit his report to the Directorate; and the report shall state—

- (a) any breach or non-observance of the requirements of this Act;
- (b) any irregularity in the manner of conduct of the business of the society inspected;
- (c) any potential risks in financial and corporate governance of the Sacco society;
- (d) any mismanagement of the Sacco society; or
- (e) any other matter relating to a Sacco society which is in contravention with this Act or that is not consistent with sound and prudent business practice.

(5) A copy of the findings of an inspection under this section shall be presented to the Board of Directors of the Sacco Society.

PART XI – CHARGES BY CO-OPERATIVE SOCIETIES

76. A co-operative society may from time to time, charge the whole or any part of its property, if its by-laws expressly empower it to do so, subject to a special resolution by the general meeting.

Creating charge
over society's
property.

77. A charge created by a co-operative society in accordance with section 76 of this Act shall comply with

Charge to comply
with applicable
law.

the provisions of the law applicable to the particular type of charge.

78. (1) It shall be the duty of every co-operative society to register with the Directorate, every charge created by it and the particulars thereof.

Charges to be registered with the Directorate.

(2) The registration of a charge under subsection (1) may be effected on the application of any interested person.

(3) Where registration is effected on the application of a person other than the co-operative society, such person shall be entitled to recover from the co-operative society the amount of any fees properly paid by him to the Directorate for such registration.

(4) Where a co-operative society fails to register a charge with the Directorate within thirty days of creation of such a charge, and the registration has been effected by some other person within that period, the members of the Committee commits an offence and shall be liable to a fine not exceeding two thousand shillings for every day during which the default continues.

79. (1) The Directorate shall, with respect to each co-operative society, register in such form as may be prescribed all charges requiring registration and shall enter in the register, with respect to every charge, the following particulars—

Register of charges.

- (a) if the charge is a charge created by the society, the date of its creation, and if the charge was a charge existing on property;
- (b) acquired by the society, the date of the acquisition of the property;
- (c) the amount secured by the charge;
- (d) short particulars of the property charged; and
- (e) the persons entitled to the charge.

(2) The Directorate shall issue a certificate of the registration of any charge registered under this Act stating the amount secured and the certificates shall be conclusive evidence that the requirements of this Act as to registration of charges have been complied with.

(3) The register kept in pursuance of this section shall be open for inspection by any interested person on payment of the prescribed fee.

(4) The Directorate shall keep a chronological index in the prescribed form and containing the prescribed particulars, of the charges entered in the register.

80. The Directorate may, on evidence being given to its satisfaction that the debt for which any registered charge was given has been paid or satisfied, order that a memorandum certificate of satisfaction be entered on the register, and shall if required, furnish the co-operative society concerned with a copy thereof.

Certificate of satisfaction of charges.

81. (1) If any person obtains an order for the appointment of receiver or manager of the property of a co-operative society, or if the Directorate appoints such a receiver or manager under any powers contained in any instruments, he shall, within seven days from the date of the order of the appointment under the said powers, give written notice of the fact to the Directorate and the Directorate shall enter the notice in the register of charges.

Receiver to give notice of his appointment.

(2) Where any person appointed receiver or manager of the property of a co-operative society under the powers contained in any instrument ceases to act as such receiver or manager, he shall, on so ceasing, give written notice of the fact to the Directorate and the Directorate shall enter the notice in the register of charges.

(3) If any person makes default in complying with the requirements of this section, he shall be guilty of an offence and shall be liable to a fine not exceeding two thousand shillings for every day during which the default continues.

82. A co-operative society shall cause a copy of every instrument of a charge which is required by this Act to be registered, to be kept at the registered address of the society.

Keeping of instruments of charge.

83. (1) A co-operative society shall keep at the registered office of the society, a register of charges in which shall be entered all charges specifically affecting the property of the society and all floating charges on the property or assets of the society, giving in each case a short description of the property charged, the amount of the charge, and the name of the person entitled thereto.

Keeping of register of particulars of charges.

(2) If any officer of a co-operative society knowingly omits, or permits the omission of, any entry required to be made in any register in pursuance of this section, he shall

be guilty of an offence and shall be liable to a fine not exceeding ten thousand shillings.

84. (1) The copies of the instruments creating charges which are required by this Act to be registered and the register of charges kept by the co-operative society under section 79 shall be open, during business hours, to inspection by any creditor or member of the society, without fee, subject to such reasonable restrictions as the society, in general meeting, may impose.

Inspection of
register of
charges.

(2) The register of charges shall be open for inspection by any other person on payment of the prescribed fee.

(3) An inspection under this section shall not be allowed for more than two hours in each day.

(4) Any officer of a co-operative society who—

(a) refuses to allow inspection of the register of charges or copies of the instruments creating charges in accordance with subsection (1); or

(b) permits such refusal, commits an offence and shall be liable to a fine not exceeding two thousand shillings for each day during which the refusal of permission continues.

(5) The court may order an immediate inspection of such register or copies under subsection (4).

PART XII – INQUIRY AND INSPECTION

85. (1) The Directorate may, of its own accord, and shall on the direction of the Executive Member, as the case may be, or on the application of not less than one-third of the members present and voting at a meeting of the society which has been duly advertised, hold an inquiry or direct any person authorized by it in writing to hold an inquiry, into the by-laws, working and financial conditions of any co-operative society.

Inquiry by
Directorate.

(2) All officers and members of the co-operative society shall produce such cash, accounts, books, documents and securities of the society, and furnish such information in regard to the affairs of the society, as the person holding the inquiry may require.

(3) The Directorate shall report the findings of its inquiry at a general meeting of the society and shall give

directions for the implementation of the recommendations of the inquiry report.

(4) Where the Directorate is satisfied, after due inquiry, that the Committee of a co-operative society is not performing its duties properly, it may—

(a) dissolve the Committee; and

(b) cause to be appointed an interim Committee consisting of not more than five members from among the members of the society for a period not exceeding ninety days.

(5) A person who contravenes subsection (2) commits an offence and shall be liable to a fine not exceeding two thousand shillings for each day during which the offence continues.

86. (1) The Directorate may, if it deems fit, on the application of a creditor of a co-operative society, inspect, or direct some persons authorized by him in writing to inspect, the books of the society, if—

Inspection of
books of indebted
society.

(a) the creditor satisfies the Directorate that the debt is a sum then due, and that he has demanded payment thereof and has not received satisfaction within a reasonable time; and

(b) the applicant deposits with the Directorate such sum as security for the expenses of the inspection as the Directorate may require.

(2) The Directorate shall inform the creditor of the results of the inspection.

87. (1) Where an inquiry is held under section 85, or an inspection is made under section 86 of this Act, the Directorate may, by a certificate under his hand, make an order apportioning the expenses, or such part of the expenses as he considers proper, between the society, the members or creditor demanding the inquiry or inspection, and the officers or former officers of the society; and the decision of the Directorate thereon shall be final.

Expenses of
inquiry.

(2) Any sum awarded by way of expenses under subsection (1) shall be a civil debt recoverable summarily on production of the certificate referred to in that subsection.

88. Notwithstanding the provisions of sections 84 and 85, the Directorate may from time to time carry out impromptu inspection into the affairs of a co-operative society.

PART XIII – DISSOLUTION

89. (1) If the Directorate, after holding an inquiry under section 85 or making an inspection under section 84 of this Act, or receiving an application made by at least three quarters of the members of a co-operative society, is of the opinion that the society ought to be dissolved, he may, in writing, order the dissolution of the society and subsequent cancellation of registration.

Procedure for
dissolution.

(2) Any member of a co-operative society who feels aggrieved by an order under subsection (1) may, within two months after the making of such order, appeal against the order to the Executive Member with a final appeal to the High Court.

(3) Where no appeal is filed within the prescribed time, the order shall take effect on the expiry of that period, but where an appeal is filed within the prescribed time the order shall not take effect unless it is confirmed by the Executive Member or by the High Court, as the case may be.

(4) Where the Directorate makes an order under subsection (1) he shall make such further order as he thinks fit for the custody of the books and documents and the protection of the assets of the society.

(5) No co-operative society shall be dissolved or wound up save by an order of the Directorate.

90. (1) Where a co-operative society has—

Cancellation of
registration.

- (a) less than the prescribed number of members; or
- (b) failed to file returns with the Directorate for a period of three years; or
- (c) failed to achieve its objects,

the Directorate may, in writing, order the cancellation of its registration and dissolution of the society and the order shall take effect immediately.

(2) A person aggrieved by an order of the Directorate under subsection (1) may appeal against such order to the Executive Member within thirty days of the order.

91. Where the registration of a co-operative society is cancelled, the society shall cease to exist as a corporate body from the date the order takes effect.

Effects of
cancellation.

92. (1) The sections of the Companies Act specified in Part I of the Schedule to this Act, modified in accordance with Part II of that Schedule, shall apply *mutatis mutandis* in relation to the winding-up of a co-operative society as they apply to that of a company registered under that Act.

Winding up.

Cap. 486.

(2) The Executive Member may, by order, amend the Schedule to this Act.

93. Where the registration of a co-operative society is cancelled under section 89 or 90, the Directorate may appoint one or more persons to be liquidator or liquidators of that society (hereinafter referred to as the liquidator) and all the property of such society shall vest in the liquidator from the date upon which the order of cancellation takes effect.

Appointment of
liquidator.

94. The liquidator shall, subject to this Act, have the following powers—

Powers of
liquidator.

- (a) to appoint a day, in the prescribed manner, before which the creditors whose claims are not already recorded in the books of the co-operative society shall state their claims for admission, or be excluded from any distribution made before they have proved them;
- (b) to institute and defend suits and other legal proceedings by, and on behalf of, the society in his own name or office, and to appear before the Tribunal as litigant in person on behalf of the society;
- (c) to appoint an advocate to assist him in the performance of his duties;
- (d) to refer disputes to the Tribunal in the prescribed manner;
- (e) to determine from time to time the contributions to be made by the members and past members, and by the estates of deceased members of the society, to the funds of the society;
- (f) to investigate all claims against the society, and subject to this Act, to decide questions of priority arising between claimants;

- (g) to call such meeting of members and creditors as may be necessary for the proper conduct of the liquidation;
- (h) to sell the movable and immovable property and rights of action of the society, by public auction or private contract with power to transfer the whole thereof to any person or company or to transfer the same in parcels;
- (i) to carry on the business of the society as far as may be necessary for the proper liquidation of the affairs of the society;
- (j) to determine, from time to time, by what persons and in what proportion the expenses of the liquidation are to be borne;
- (k) to take possession of the books, documents and assets of the society;
- (l) to arrange for the distribution of the assets of the society in a convenient manner when a scheme of distribution has been approved by the Directorate;
- (m) to give such directions in regard to the disposal of the books and documents of the society as may appear to him to be necessary for winding up the affairs of the society;
- (n) to compromise, with the approval of the Directorate, any claim by, or against, the society;
- (o) to apply to the Directorate for his discharge from the duties of liquidator after completion of the liquidation proceedings.

95. The prescribed manner Directorate shall keep an account, to be called the Co-operative Societies Liquidation Account, with such bank as may be prescribed and shall be administered in the.

Liquidation
account of
societies.

96. (1) The liquidator shall exercise his powers subject to the guidance and control of the Directorate and to any limitations imposed by the Directorate, and the Directorate may —

Powers of
Directorate during
liquidation.

- (a) rescind or vary any order made by the liquidator and make any new order he thinks proper;

- (b) remove the liquidator from office and appoint a new liquidator in his place;
 - (c) call for all books, documents and assets of the society;
 - (d) by order in writing, in any particular case, limit the powers of the liquidator conferred by section 94;
 - (e) at its discretion, require accounts to be rendered to the Directorate by the liquidator;
 - (f) procure the auditing of the liquidator's accounts and authorize the distribution of the assets of the society;
 - (g) make an order for the remuneration of the liquidator;
 - (h) grant a discharge to the liquidator on application by him after completion of the liquidation proceedings;
 - (i) require any member or past member of the society and any trustee, banker, receiver, agent or officer of the society to pay, deliver, convey, surrender or transfer forthwith, or within such time as he shall direct, to the liquidator, any money, property, books or papers in his hands to which the society appears to be entitled;
 - (j) appoint a special manager for the management of the business of the society and determine his remuneration and what, if any, security he shall give for the proper performance of his duties;
 - (k) refer any dispute between a liquidator and any third party to the Tribunal if that party consents in writing to be bound by the decision of the Tribunal;
- (l) require the indemnification of the liquidator.
- (2) The decision of the Tribunal on any matter referred to it under subsection (1)(k) shall be binding upon the parties and shall be exercisable in the like manner as an order made by the Directorate under subsection (1)(a).
- (3) Where any matter is referred to the Tribunal under subsection (1)(k) the cost of the reference and award shall be in the discretion of the Tribunal,

who may direct to and by whom, and in what manner, those costs or any part thereof shall be paid, and may tax or settle the amount of costs to be so paid by any party thereof.

97. (1) A person aggrieved by any order or decision of the Directorate or the liquidator under section 94 or section 96, as the case may be, may appeal against the order or decision to the Tribunal within thirty days of the order or decision.

Appeal against order of liquidator or Directorate.

(2) A person aggrieved by a decision of the Tribunal under subsection (1) may appeal to the High Court within thirty days of the decision.

98. Subject to sections 96 and 97, any order or decision made under section 94 or section 96 on being filed in the court, may be enforced in a court in the same manner as if the order or decision were an order or decision of the court.

Enforcement of orders.

99. If the liquidator of a society whose registration has been cancelled alleges that any of the offences mentioned in sections 318, 319, 320, 321, 322 or 323 of the Companies Act have been committed, he shall report the facts to the Directorate, who shall, if he thinks fit, institute such proceedings as may be necessary.

Institution of winding up proceedings.

Cap. 486.

100. Any person who is convicted of an offence under sections of the Companies Act specified in section 99 shall cease to be, or remain, an officer of a co-operative society, and shall cease to be concerned in or take part in, whether directly or indirectly, the management of a co-operative society, for a period of five years from the date of his conviction, and any person acting as, or purporting to be acting as such an officer, or being so concerned in, or taking part in the management of a co-operative society during that period, shall be guilty of an offence and shall be liable to imprisonment for a term not exceeding two years.

Restraint to convicted persons from being officers of society.

Cap. 486.

PART XIV—SURCHARGE

101. (1) Where it appears that any person who has taken part in the organization or management of a co-operative society, or any past or present officer or member of the society —

Power to surcharge officers of co-operative society.

- (a) has misapplied or retained or become liable or accountable for any money or property of the society; or

- (b) has been guilty of misfeasance or breach of trust in relation to the society, the Directorate may, on his own accord or on the application of the liquidator or of any creditor or member, inquire into the conduct of such person.

(2) Upon inquiry under subsection (1), the Directorate may, if it considers it appropriate, make an order requiring the person to repay or restore the money or property or any part thereof to the co-operative society together with interest at such rate as the Directorate thinks just or to contribute such sum to the assets of the society by way of compensation as the Directorate deems just.

(3) This section shall apply notwithstanding that the act or default by reason of which the order is made may constitute an offence under another law for which the person has been prosecuted, or is being or is likely to be prosecuted.

102. Any person aggrieved by an order of the Directorate under section 101 (1) may, within thirty days, appeal to the Tribunal established under the Cooperative Societies Act, Cap 490.

Appeal against order.

103. (1) Subject to section 102, an order made pursuant to section 101 for any moneys to be repaid or contributed to a co-operative society shall be filed with the Tribunal established under the Cooperative Societies Act, Cap 490 and shall, without prejudice to any other mode of recovery, be a civil debt recoverable summarily.

Recovery of surcharge.

(2) Without prejudice to the powers by the Committee of a society to take action for recovery of the sum surcharged under section 95, the Directorate may, on behalf of the society, institute such action.

PART XV—GENERAL PROVISIONS

104. (1) If any dispute concerning the business of a co-operative society arises—

Disputes.

- (a) among members, past members and persons claiming through members, past members and deceased members; or
- (b) between members, past members or deceased members, and the society, its Committee or any officer of the society; or

- (c) between the society and any other co-operative society,

it shall be referred to the Tribunal established under the Cooperative Societies Act, Cap 490.

(2) A dispute for the purpose of this section shall include—

- (a) a claim by a co-operative society for any debt or demand due to it from a member or past member, or from the nominee or personal;
- (b) representative of a deceased member, whether such debt or demand is admitted or not; or
- (c) a claim by a member, past member or the nominee or personal representative of a deceased member for any debt or demand due from a co-operative society, whether such debt or demand is admitted or not.

105. (1) No officer or member of a co-operative society shall receive any remuneration, salary, commission or any other payment from the society for services rendered to the society unless the society has, by a resolution passed at a general meeting, approved the payment of such remuneration, salary, commission or other payment.

Remuneration of
officers and
members of
society.

(2) No officer or member of a co-operative society shall receive any remuneration, salary, commission or other payment from any person or body or association other than the society in respect of any business or transaction entered into by the society:

Provided that in special circumstances the society may, by resolution passed at a general meeting, authorize such remuneration, salary, commission or other payment to be made.

(3) Any officer or member of a co-operative society who receives any remuneration, salary, commission or other payment in contravention of this section commits an offence and shall be liable to a fine not exceeding one hundred thousand shillings or to imprisonment for a term not exceeding two years, or to both.

(4) Notwithstanding subsection (3), where the offence is the contravention of subsection (1) of this section, be

ordered to repay the amount of the remuneration, salary, commission or other payment received from the society in addition to or in lieu of any other punishment, and default in such payment shall be dealt with in the same manner as default in paying a fine imposed by a court.

106. (1) No person, other than a co-operative society, shall trade or carry on business under any name or title of which the word “Co-operative” or its equivalent in any other language is part, without the written approval of the Directorate.

Restriction on use of word “Co-operative”.

(2) Any person who contravenes subsection (1) of this section commits an offence and shall be liable to a fine not exceeding fifty thousand shillings, and in the case of a continuing offence, to a further fine not exceeding two thousand shillings for each day on which the offence is continued after conviction therefor.

107. (1) There is established a Fund to be known as the Laikipia County Co-operative Development Fund.

Co-operative Development Fund.

(2) The Fund shall consist of –

- (a) contributions by co-operative societies as may be prescribed;
- (b) such monies as may be appropriated by the county assembly;
- (c) such grants or donations from and any lawful source.

(3) The Fund shall be utilised for-

- (a) promoting education, training and research in co-operative development;
- (b) promoting growth and development of co-operatives in the county; and
- (c) providing loans or credit to co-operative societies as may be approved by the county assembly.

108. (1) The Fund shall be administered by a Board of Trustees.

Administration of the Fund.

(2) The Board of Trustees shall consist of-

- (a) Two persons appointed by the Executive Member in consultation with the Governor from among

professionals qualified and experienced in cooperatives development and business management or any related field, one of whom shall be the chairperson;

- (b) the Director who shall be the Secretary; and
 - (c) two persons nominated by the co-operative societies in accordance with the prescribed procedure and appointed by the Executive Member.
- (3) The Board of Trustees shall-
- (a) supervise and control the administration of the Fund;
 - (b) cause to be prepared a budget and such plans for better administration of the Fund to be approved by the county executive committee;
 - (c) impose conditions or restrictions on the use of any expenditure arising from the Fund;
 - (d) cause to be kept proper books of account and other books and records in relation to the Fund as well as to all the various activities and undertakings of the Fund;
 - (e) prepare, sign and transmit to the chief officer responsible for cooperative societies in respect of each financial year and within three (3) months after the end thereof, a statement of accounts relating to the Fund for onward transmission to the Auditor-General in accordance with the Public Audit Act, 2003 and in such details as the County Treasury may from time to time direct.

109. (1) The Executive Member may in consultation Rules. make rules for the better carrying out of the provisions and purposes of this Act.

- (2) In particular, and without prejudice to the generality of the foregoing power, such rules may—
 - (a) prescribe the forms to be used and conditions to be complied with in making application for the registration of a society and the procedure to be followed;

- (b) procedures for conduct of business for county co-operative societies forum;
- (c) prescribe the matter in respect of which a co-operative society may or shall make by-laws, and the procedure to be followed in making, varying and revoking by-laws, and the conditions to be satisfied before making, varying or revoking by-laws;
- (d) prescribe the conditions to be complied with by persons applying for admission or admitted as members, and the payments to be made and the interest to be acquired before the exercise of the right of membership;
- (e) regulate the manner in which funds may be raised whether by means of shares or debentures or otherwise;
- (f) provide for general meetings of the members and for the procedure at such meetings and the powers to be exercised by such meetings;
- (g) provide for the appointment, suspension and removal of the members of the Committee and other officers, and for the procedure at meetings of the Committee, and for the powers to be exercised and the duties to be performed by the Committee and other officers;
- (h) prescribe the accounts and books to be kept by a co-operative society;
- (i) provide for the form of the final accounts and the balance sheet to be prepared annually and any other statements and schedules relating thereto;
- (j) prescribe the rate of dividend on share capital;
- (k) prescribe the procurement and disposal of assets rules;
- (l) prescribe the reports to be prepared by a co-operative society;
- (m) provide for the resignation and expulsion of members and for the payments, if any, to be made to members who resign or are expelled, and for the liabilities of past members;

- (n) provide for the persons by whom and the form in which copies of entries in books of co-operative societies may be certified;
- (o) provide for the inspection of documents and registers at the Directorate's office and prescribe the fees to be paid thereof and for the issue of copies of such documents or registers;
- (p) provide for the formation and maintenance of a register for members and, where the liability of members is limited by shares or limited by guarantee, of the register of shares;
- (q) provide for the order in which the value of a deceased member's interest shall be ascertained and subject to section 55 for the nomination of a person to whom such interest may be paid or transferred;
- (r) provide for the mode in which the value of the interest of a member who has become of unsound mind or incapable of managing his affairs shall be ascertained and for the nomination of any person to whom such interest may be paid or transferred;
- (s) provide for the manner of formation and maintenance of reserve funds and the objects to which such funds may be applied and for the investments of any funds under the control of a co-operative society;
- (t) prescribe the procedure to be followed in appeals made to the Executive Member under this Act;
- (u) prescribe the returns to be submitted by a co-operative society to the Executive Member and the person by whom and the form in which such returns shall be submitted;
- (v) prescribe the fees to be paid on applications, registrations and other acts done by the Executive Member under this Act;
- (w) prescribe the procedures to be followed in the liquidation of societies;
- (x) prescribe the procedure and matters related to the conduct of banking inspections and risk assessment for Sacco Societies;

(y) prescribe the rules governing the Arbitration Board;

(z) prescribe the process of conducting certification audits; and

(aa) prescribe anything which under this Act may be prescribed.

(3) In any case where the Directorate is satisfied that a substantial number of members of any co-operative society are unacquainted with the English language, it may cause any rules made under this section to be translated into a language with which such members are acquainted, and to be made known in a manner customary for the community to which such members belong, provided that on any matter of interpretation the English version of the rules shall prevail.

110. (1) Notwithstanding anything contained in this Act, the Executive Member may, by notice in the *Gazette*—

Exemption.

(a) exempt any co-operative society from any of the provisions of this Act, subject to such conditions, exceptions or qualifications as he may think fit to impose; and

(b) apply to any co-operative society any of the provisions of this Act subject to such modifications as he may think fit.

(2) The Executive Member shall cause to be published in the *Gazette* thirty days' notice of the intention to grant an exemption under subsection (1).

(3) Any person with an objection regarding an intended exemption under this section may make representations to the Executive Member within the period of the notice.

(4) The Executive Member may upon considering representations and objections made under this section, either—

(a) abstain from granting the intended exemption; or

(b) grant such exemption subject to such terms and conditions as he may deem fit.

(5) The Executive Member may at any time

and on any matter direct the Directorate as to the exercise of his powers and duties under this Act.

111. Without prejudice to any other powers under this Act the Directorate may —

Other powers of the Directorate.

- (a) call for elections in any co-operative society;
- (b) attend meetings of a co-operative society and require every society to send to him at a proper time, notice and agenda of every meeting and all minutes and communications in respect thereof;
- (c) require that societies update their by-laws; and
- (d) exercise such other powers consistent with this Act as may be prescribed.

112. (1) It shall be an offence under this Act if—

Offences.

- (a) a co-operative society, or an officer or a member thereof, fails to do or to cause to be done any act or thing which is required by or under this Act or any rules made thereunder to be done; or
- (b) a co-operative society, or an officer or a member thereof, does anything which is prohibited by or under this Act or any rules made thereunder; or
- (c) a co-operative society, or an officer or a member thereof, willfully neglects or refuses to do any act or to furnish any information required for the purposes of this Act by the Directorate, or any person duly authorized in that behalf, by the Directorate; or
- (d) a co-operative society or an officer or member thereof willfully makes a false return or furnishes false information with respect to any return or information in or which is required by or under this Act or any rules made thereunder; or
- (e) any person wilfully and without reasonable excuse disobeys any summons, requirement or lawful order issued under this Act, or fails to furnish any return or information lawfully required from him by a person authorized to do so, or which he is required to furnish, by or under this Act or any rules made thereunder; or

- (f) any person acts or purports to act as an officer of a co-operative society when not entitled to do so.

(2) Every co-operative society, officer or member of a co-operative society or other person who commits an offence under this section shall be liable to a fine not exceeding fifty thousand shillings or to imprisonment for a term not exceeding two years, or to both.

(3) The Executive Member in consultation with Director of Public Prosecutions appoint public prosecutors for cases arising under the provisions of this Act.

113. (1) The provisions of the Companies Act, other than those referred to in sections 92 and 99 of this Act, and the Registration of Business Names Act, shall not apply to a co-operative society.

Certain laws not to apply.

Cap. 486.

Cap. 499.

(2) Notwithstanding the Labour Relations Act, 2007 no co-operative society shall be taken to be a trade union.

114. (1) A co-operative society which was registered under the Co-operative Societies Act, prior to the commencement of this Act shall be deemed to be registered under this Act

Savings.

(2) Notwithstanding subsection (1), a co-operative society operating in the county shall comply with this Act within six months.

SCHEDULE (s. 92)

PART I – THE COMPANIES ACT (CAP. 486)

<i>No. of Section</i>	<i>Description of Section</i>
220	Definition of inability to pay debts.
223	Power to stay or restrain proceedings against company.
224	Avoidance of dispositions of property, etc., after commencement of winding-up.
225	Avoidance of attachments, etc.
228	Actions stayed on winding-up order.
229	Effect of winding-up order.
251	Power to stay winding-up.
263	Power to summon persons suspected of having property of company, etc.

- 266 Power to arrest absconding promoters, officers and contributors.
- 309 Debts of all descriptions may be proved.
- 310 Application of bankruptcy rules in winding-up of insolvent companies.
- 311 Preferential payments (except subsection (6) thereof).
- 312 Fraudulent preference.
- 313 Liabilities and rights of certain fraudulently preferred persons.
- 314 Effects of floating charge.
- 315 Disclaimer of onerous property in case of company wound-up.
- 316 Restriction of rights of creditor as to execution or attachment in case of company being wound up.
(Except proviso (i) to subsection (1) thereof.)
- 317 Duties of court as to goods taken in execution.
- 318 Offences by officers of companies in liquidation.
- 319 Penalty for falsification of books.
- 320 Fraud by officers of companies which have gone into liquidation.
- 321 Officers of company failing to account for loss of part of company's property.
- 322 Liability where proper accounts not kept.
- 323 Responsibility for fraudulent trading of persons concerned.

PART II

For the purpose of this Act, the provisions of the Companies Act mentioned in Part I of this Schedule shall have effect as if for reference to "company", "court", "commencement of the winding up", "winding-up order", "contributory" and "director, manager or other officer" there were substituted references to "society",

"Registrar", "the date of dissolution", "order for the cancellation of the registration of a society", "member of a society" and "officer or manager of a society" respectively.

MEMORANDUM OF OBJECTS AND REASONS

Firstly, This Bill aims at implementing section 7 (e) of part 2 of the Fourth Schedule to the Constitution on co-operative societies.

Secondly, the Bill seeks to implement the standards and norms established under the Co-operative Societies Act, Cap 490 in order to promote cooperative movement and regulate co-operative societies in the county.

PART I of the Bill provides for preliminary matters. It set out the purpose of the Bill as promotion of growth and development of cooperative societies, enhancement of corporate governance.

PART II of the Bill provides for administration of the Bill. It provides for the establishment of the Directorate of Co-operative Development, which is responsible for promoting and facilitating the establishment, growth and development of co-operative societies, supervising co-operative societies. The Part also provides for the appointment of the Director of Cooperative Development and officers to work in the Directorate.

PART III of the Bill provides for promotion and development of co-operative societies. It also provides for establishment of the County Co-operative Societies Forum which brings together all co-operative societies in the county.

PART IV of the Bill provides for registration of co-operative societies and the requirements and implications of registration.

PART V of the Bill provides for membership of co-operative society. It provides for qualifications for one to be a member of a co-operative society, limitation of holding of share capital, member's rights and obligations.

PART VI of the Bill deals with finances of co-operative societies, which includes maintenance of books of accounts and auditing requirements.

PART VII of the Bill provides for governance of co-operative societies specifically the general meetings and management committee.

PART VIII of the Bill provides for Amalgamation and division of co-operative societies.

PART IX of the Bill provides for the rights and obligations of co-operative societies which includes the right of a co-operative society to have charge over a member's produce and debts as well as the relationship between a co-operative society and past members.



PART X of the Bill provides for property and funds of co-operative societies. It provides for restrictions and limitation on borrowing, investment of funds and declaration of bonus and dividend.

PART XI of the Bill provides for charging of property by co-operative societies.

PART XII of the Bill provides for inquiry and inspection of co-operative societies by the Directorate.

PART XIII of the Bill provides for dissolution and winding up of a co-operative society and consequential matters.

PART XIV of the Bill provides for surcharge of officers of co-operative societies.

PART XV provides for general provisions. It establishes the Co-operative Development Fund as well as empowering the Executive Member to make Rules.

HON. ALBANO MUGAMBI KIANI,
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